

Fiscal Note

State of Alaska
2021 Legislative Session

Bill Version:	CSSB 33(RES)
Fiscal Note Number:	1
(S) Publish Date:	4/9/2021

Identifier: SB033-DOR-TAX-2-19-21
Title: SEAFOOD PRODUCT DEVELOPMENT TAX
CREDIT
Sponsor: STEVENS
Requester: (S) Resources

Department: Department of Revenue
Appropriation: Taxation and Treasury
Allocation: Tax Division
OMB Component Number: 2476

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below.

(Thousands of Dollars)

	FY2022 Appropriation Requested	Included in Governor's FY2022 Request	Out-Year Cost Estimates				
OPERATING EXPENDITURES	FY 2022	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time							
Part-time							
Temporary							

Change in Revenues

1004 Gen Fund (UGF)			(2,900.0)	(3,700.0)	(4,400.0)	(5,100.0)	(3,900.0)
Total	0.0	0.0	(2,900.0)	(3,700.0)	(4,400.0)	(5,100.0)	(3,900.0)

Estimated SUPPLEMENTAL (FY2021) cost: 0.0 (separate supplemental appropriation required)

Estimated CAPITAL (FY2022) cost: 0.0 (separate capital appropriation required)

Does the bill create or modify a new fund or account? No
(Supplemental/Capital/New Fund - discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? Yes
If yes, by what date are the regulations to be adopted, amended or repealed? 12/31/21

Why this fiscal note differs from previous version/comments:

Not applicable, initial version.

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Agency: Department of Revenue

Phone: (907)269-6736
Date: 02/19/2021
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FISCAL NOTE ANALYSIS

STATE OF ALASKA
2021 LEGISLATIVE SESSION

Analysis

Overview

The salmon and herring product development tax credit is a credit against the Fisheries Business Tax for qualified investments in property / equipment used to create value-added salmon and herring products. The credit is capped at half of a taxpayer's Fisheries Business Tax liability for processing salmon and herring during the tax year. The credit is applied to only the state's share of the Fisheries Business Tax revenue, not the municipal share. The credit was repealed January 1, 2021.

This bill would (1) reinstate the credit effective January 1, 2022; (2) expand the credit to include property used to perform value-added functions for cod and pollock in addition to property used to perform value-added functions for salmon and herring; and (3) extend the eligibility time period for property placed into service before December 31, 2025.

Since the effective date of this bill is January 1, 2022, rather than a retroactive effective date of January 1, 2021, fisheries businesses that invest in new qualifying property in tax year 2021 will not be able to claim the credit on their 2021 returns.

Revenue Impact

From fiscal years 2017-2020, annual value of the credit ranged from \$2.3 million to \$4.4 million. This fiscal note assumes no credits will be issued for tax year 2021 due to the January 1, 2022, effective date of the bill. Thus, the FY2022 revenue impact is based on availability of the credit in the latter half of the fiscal year. Overall credit utilization is likely to increase due to the addition of the two new types of eligible property (property used to perform value-added functions for pollock and cod) that qualify for the credit. This fiscal note assumes that future credit utilization for salmon and herring products will remain similar to historical averages for the past four years. It is difficult to determine the impact of expanding the credit to property used to create value-added cod and pollock products because historically these products have not been eligible for a credit. To estimate the potential revenue impact, this fiscal note uses the forecasts from the Fall 2020 revenue forecast for total value of cod and pollock subject to Fisheries Business Tax, combined with historic utilization rates for salmon and herring.

The reinstatement of the credit and expansion of the credit to cod and pollock would begin on January 1, 2022, impacting revenue beginning in FY2023. From FY2023-2026, the estimated fiscal impact ranges from \$2.9 million to \$5.1 million per year. Note, these estimates do not account for any potential increase in fishery value as a result of this bill or any broader economic benefits to the state. The revenue impact estimate does account for inflation, consistent with the Fall 2020 revenue forecast.

Implementation Cost

This legislation would not require the Department of Revenue to make material changes to its Tax Revenue Management System (TRMS). Therefore, there would be no cost to the Department of Revenue for implementation. After the implementation of the changes, this legislation would cause only a small additional administrative burden on the Tax Division.